

Establishment of the Basic Plan on Measures against Child Sexual Exploitation

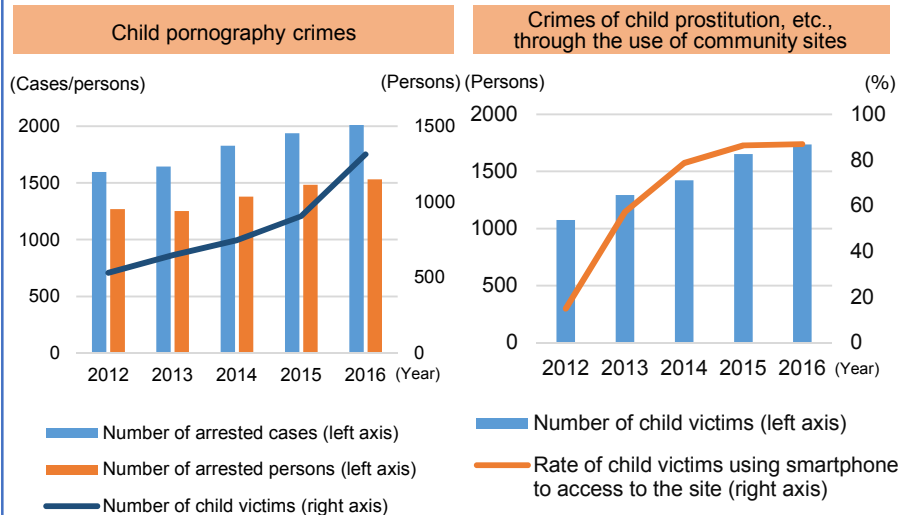
1. What is child sexual exploitation?

Child prostitution, production of child pornography, etc.

Business operations focusing on children as sexual objects in violation of the *Child Welfare Act*, etc.

Acts of encouraging the above

2. Situation surrounding child sexual exploitation



- Emergence of businesses focused on children as sexual objects such as the so-called “JK business”
- Occurrence of heinous cases targeting younger children
- Trends in international society regarding child sexual exploitation
- Promotion of measures with the Tokyo 2020 Olympic and Paralympic Games in mind

3. Development of the Basic Plan

Cabinet Decision (March 2016)

It was decided that the National Public Safety Commission would provide general coordination among related ministries and agencies, starting from April 2016.

Ministerial Meeting Concerning Measures Against Crime (April 2016)

It was agreed to hold a director-general-level meeting of related ministries and agencies.

Director-general-level meetings, etc. (April 2016 onward)

Discussions toward the development of the basic plan were made at the director-general-level meeting of related ministries and agencies, etc.

4. Structure of the Basic Plan

Measures stipulated in the Third Comprehensive Measures to Eliminate Child Pornography (decision of Ministerial Meeting Concerning Measures Against Crime dated July 12, 2016)



Other Measures

88 measures contained under six pillars

1. Enhancement of public awareness for the eradication of child sexual exploitation, development of social awareness, and the strengthening of collaboration with international society
2. Support for children and families to ensure the sound growth of children without victimization by sexual exploitation
3. Promotion of measures to prevent the occurrence and spread of victimization that focuses on tools used for child sexual exploitation
4. Prompt protection of child victims and the promotion of appropriate support
5. Strengthening of crackdowns based on the situation of victimization and the rehabilitation of offenders
6. Strengthening of the foundation for realizing a society where children will never become victims of sexual exploitation

Outline of the Basic Plan on Measures against Child Sexual Exploitation

1. Enhancement of public awareness for the eradication of child sexual exploitation, development of social awareness, and the strengthening of collaboration with international society

Background

- Incidents of child sexual exploitation are highly probable to be hidden for various reasons.
- People exist that are looking for sexual services involving children.
- It is necessary to continue promoting efforts in collaboration with international society and to strengthen information dissemination to international society.

Main Measures

- Convening of a public-private conference for the promotion of social awareness (NPA, CAS, CAO, MIC, MOJ, MOFA, MEXT, MHLW, METI)
- Promotion of public relations and public awareness-raising activities toward the general public for the prevention of victimization through child prostitution and child pornography and for the prevention of the distribution of and access to images of child pornography on the internet (NPA, CAO, MIC, MEXT, MHLW, METI)
- Participation in “WePROTECT Global Alliance to End Child Sexual Exploitation Online” (NPA, CAS, CAO, MIC, MOJ, MOFA, MEXT, MHLW, METI)
- Dissemination of information to international society regarding domestic efforts (MOFA, CAS, CAO, NPA, MOJ, MEXT, MHLW)



2. Support for children and families to ensure the sound growth of children without victimization by sexual exploitation

Background

- It is necessary for children and their parents/guardians to understand the potential risks associated with the use of the internet and the effectiveness of filtering services, etc., and to take proper measures.
- There are cases of sexually victimized children that sought to encounter someone on the internet or that engaged in businesses focused on children as sexual objects thoughtlessly because of a lack of a feeling of belonging, either at home or at school, for various reasons or because of economic reasons.

Main Measures

- Assistance in publicity and awareness-raising activities at the local and family level for proper use of the internet by children (MEXT)
- Enhancement of information on moral education at schools (MEXT)
- Strengthening of assistance in cybercrime prevention volunteer activities (NPA)
- Support for single-parent families (MHLW)



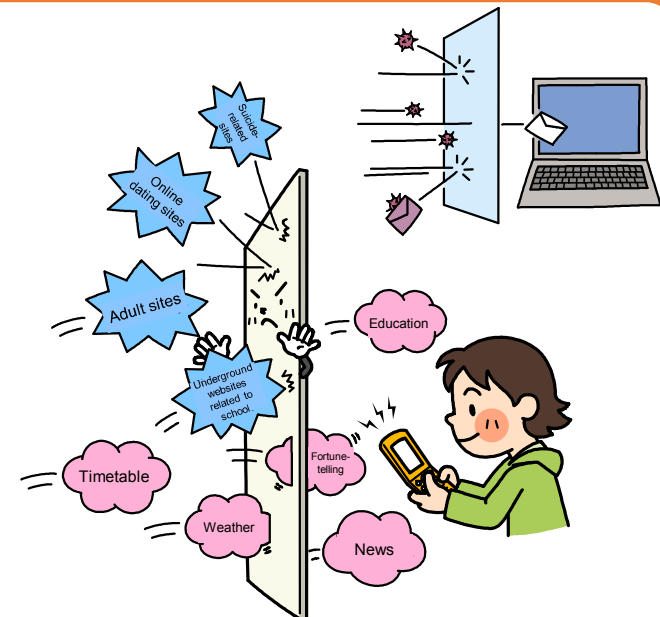
3. Promotion of measures to prevent the occurrence and spread of victimization that focuses on tools used for child sexual exploitation

Background

- The tools that intermedate the encounter between offenders and child victims are becoming more widely used, diversified, and sophisticated.
- With the decline in the utilization rate of filtering services, the chances for children to encounter ill-intentioned persons and fall victim have increased.
- As child pornography crimes are on the increase, it is necessary to further promote measures to prevent the distribution of and access to images of child sexual exploitation on the internet, including the deletion of such images.

Main Measures

- Assistance in voluntary efforts by mobile carriers, etc., to promote the use of filtering services (MIC)
- Promotion of various measures toward improvement in the effectiveness of blocking (MIC, NPA, METI)
- Measures for the business operators of online dating sites and community sites (NPA)
- Elimination of criminal organizations and illegal adult entertainment establishments in entertainment/amusement areas and the destruction of “criminal infrastructure” (NPA)



4. Prompt protection of child victims and the promotion of appropriate support

Background

- Incidents of child sexual exploitation are highly probable to be hidden for various reasons such as that the child victim does not want others to know about the incident or that the child victim does not realize that they are actually a victim.
- For the protection and support of child victims, not only temporary custody in the initial stage but also continuous support including mental care is highly necessary.
- In some cases, the protection and support of child victims requires medium- to long-term support, including improvement of the family environment and the rebuilding of family relationships.

Main Measures

- Creation of a comfortable environment for children and their parents/guardians for consultations
(NPA, MOJ)
- Promotion of guidance for children involved in businesses focused on children as sexual objects
(NPA)
- Support, etc., for children at Child Guidance Centers and local governments
(MHLW)
- Enhancement of support for victims of sexual crimes and sexual violence
(CAO, NPA, MHLW)



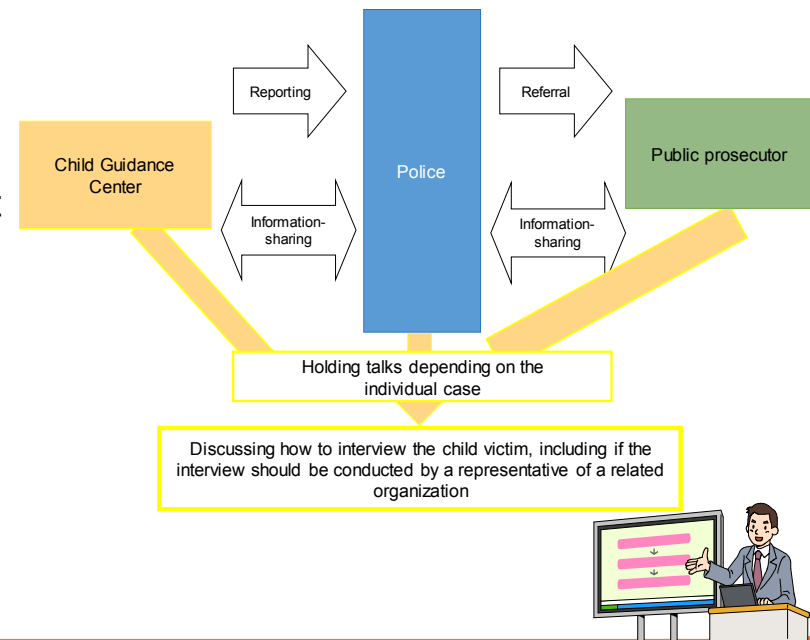
5. Strengthening of crackdowns based on the situation of victimization and the rehabilitation of offenders

Background

- Cases of children victimized by sexual exploitation through the use of community sites, etc., are increasing.
- In businesses focused on children as sexual objects, illegal sexual services are provided with consent or under the direction of the operator, or children are sexually victimized.
- As some offenders lack the realization that they are committing a heinous and despicable act by treating children as a vehicle for satisfying their sexual curiosities, it is concerned that they will take new child victims.

Main Measures

- Assistance in the establishment of ordinances prohibiting businesses focused on children as sexual objects (NPA, CAO, MOJ)
- Strengthening of crackdowns on and strict punishment for crimes involving child sexual exploitation (NPA, MOJ, CAS, CAO, MHLW)
- Strengthening of collaboration among related organizations in efforts to implement interviews with consideration of children's psychological stress. (MOJ, NPA, MHLW)
- Implementation of guidance to prevent repeat sexual crimes at penal institutions (MOJ)



6. Strengthening of the foundation for realizing a society where children will never become victims of sexual exploitation

Main Measures

- Enhancement of investigative capacity for dealing with child sexual exploitation crimes (NPA)
- Enrichment of the contents of training for officials in charge of supporting child victims (NPA)
- Promotion of the deployment of school counselors, etc., for the early detection of child victims and for support activities at school (MEXT)
- Strengthening of the structure and specialization of Child Guidance Centers (MHLW)

