

FY 2022
Policies for Crime Victims, etc.
[Summary]

July, 2023
National Public Safety Commission
and
National Police Agency



About White Paper on Crime Victims

- **Statutory white paper annually submitted to the Diet based on the Basic Act on Crime Victims**
- **The FY2023 edition is the 18th in series (8th in series for the National Public Safety Commission and the National Police Agency)**

<Basic Act on Crime Victims>

Article 10: The Government must submit reports on the Measures for Crime Victims, etc. discussed by the Government to the Diet every year.

Composition of the White Paper on Crime Victims

Chapter 1 Efforts to Recover the Victims' Damages and to Provide them with Economic Support

- 1 Supporting Victims to Claim the Compensation for Damages, etc. (related to Article 12 of the Basic Act)
- 2 Improvement of Systems Concerning the Benefits and Other Payments (related to Article 13 of the Basic Act)
- 3 Stabilization of Residence (related to Article 16 of the Basic Act)
- 4 Stabilization of Employment (related to Article 17 of the Basic Act)

Chapter 2 Efforts for the Victims to Recover from or to Prevent Mental and/or Physical Damage

- 1 Provision of Healthcare Services and Welfare Services (related to Article 14 of the Basic Act)
- 2 Securing Safety (related to Article 15 of the Basic Act)
- 3 Consideration in the Process of Protection, Investigation, Trial, etc. (related to Article 19 of the Basic Act)

Chapter 3 Efforts to Broaden the Opportunity for Victims to Participate in Criminal Procedures

- 1 Development of the System to Expand Opportunities to Participate in Criminal Procedures, etc. (related to Article 18 of the Basic Act)

Chapter 4 Efforts to Improve the Systems to Support Crime Victims, etc.

- 1 Consultation and Provision of Information, etc. (related to Article 11 of the Basic Act)
- 2 Promotion of Research Studies, etc. (related to Article 21 of the Basic Act)
- 3 Aid for Private Entities (related to Article 22 of the Basic Act)

Chapter 5 Efforts to Foster the Understanding among Citizens and to Earn their Consideration and Cooperation

- 1 Promoting Public Understanding (related to Article 20 of the Basic Act)

Basic Materials Related to Policies for Crime Victims, etc.

- 1 Basic Act on Crime Victims
- 2 Cabinet Order for the Council for the Promotion of Policies for Crime Victims, etc.
- 3 The Fourth Basic Plan for Crime Victims, etc.
- 4 Further Promotion of Policies for Crime Victims, etc.
- 5 FY2023 Budget for Policies for Crime Victims, etc.
- 6 Department in Charge of Policies for Crime Victims, etc. in National/Local Governments and Efforts of Local Governments
- 7 List of Member Groups of National Network for Victim Support
- 8 List of One-stop Centers for Victim of Sexual Crimes and Sexual Violence Involving the Governmental Administration
- 9 List of Consultation Services for Crime Victims, etc. Involving National/Local Governments
- 10 Changes in Number of Recognized Crimes by Crime Type (2018 - 2022)
- 11 Number of Crime Victims by Types of Specified Crime and Injury/Death (2022)
- 12 Changes in Occurrence Situation of Traffic Accidents (2018 - 2022)
- 13 Changes in Number of Traffic Fatalities by Month (2018 - 2022)

Chapter 1 Efforts to Recover the Victims' Damages and to Provide them with Economic Support

Benefit System for Crime Victims, etc. [Policy No. 13]

FY2022	Number of persons	Percentage
Number of victims involved in ruling	403	100%
Number of victims involved in the benefit payment ruling	368	91%
Of which, the number of victims for whom the benefit payment was reduced	78	21%
Number of victims involved in the non-payment ruling	35	9%

Operational Status of the Benefit System for Crime Victims, etc.

Classification	FY	FY2019 and before	FY2020	FY2021	FY2022	Total
	Amount of money for the ruling (unit: million yen)		33,311	825	1,009	1,484

- Based on the decision of the Council for the Promotion of Policies for Crime Victims, etc. (June 2023), the National Police Agency has reviewed drastic enhancement.
- The National Police Agency has been instructing prefectural police on operational improvement, including active examination of provisional benefit system and prompt ruling.
- Operational status in FY2022
 - Number of victims related to provisional benefits system: 28 (FY2021: 18)
 - Ruling period: Average about 9.8 months (FY2021: about 9.3 months)
Median about 5.8 months (FY2021: about 6.4 months)

Reduction of the Expenses Burden of Psychotherapies Including Counseling [Policy Nos. 15 and 29]

- The National Police Agency subsidizes the prefectural police to cover the expenses while the prefectural police operates various public expenditure system.
 - Counseling costs
 - Expenses for renting emergency evacuation places
 - Expenses for cleaning homes, etc.
- Provide thorough guidance to the prefectural police to ensure that the system is operated nationwide at the same level to the greatest extent possible

TOPICS Effort to expand public expenditure system

Promotion for Local Governments to Adopt Consolation Payment System for Crime Victims [Policy No. 17]

- Requesting local governments to introduce the consolation payment system at meetings and training sessions so that the system is introduced nationwide at the same level to the greatest extent possible
- Introduction status of the consolation payment system as of April 2023
 - 16 prefectures (as of April 2022: 13 prefectures)
 - 14 ordinance-designated cities (as of April 2022: 12 ordinance-designated cities)
 - 631 municipalities (as of April 2022: 464 municipalities)

Priority Move into Public Housings [Policy Nos. 20 and 21]

- Sent a notice requesting local governments to positively consider giving priority to crime victims, etc. to move into public housings and not asking a guarantor
- Status of Relocation to Public Housings of Crime Victims as of December 2022
 - Priority housing: 723
 - Use for other purpose: 83

Investigation on Fulfillment of Offender's Liability of Compensation for Damages [Policy Nos. 11 and 12]

- A research to assess the actual state where crime victims, etc. are unable to receive compensation for damages is scheduled to be conducted in FY2023, and is under review for implementation.
- In April 2020, partial amendment to the Civil Execution Act, which may contribute to the fulfillment of offenders' liability of compensation for damages, was enacted. Based on the supplementary resolution of this Act, a research of civil laws and regulations in other countries related to implementation by public organizations was conducted.

Notes

Notes of a bereaved family member of crime victims: "After the loss of my precious family member"

Chapter 2 Efforts for the Victims to Recover from or to Prevent Mental and/or Physical Damage

Strengthening the System of the One-stop Center for Victim of Sexual Crimes and Sexual Violence [Policy Nos. 59 - 63]

- With the Grants for the Support of Victims of Sexual Crimes and Sexual Violence, the Cabinet Office is working to stabilize the operation and improve the quality of the One-stop Center for Victim of Sexual Crimes and Sexual Violence.
- The Cabinet Office has publicized the One-stop Center's nationwide abbreviated number “#8891” on its website, and the call has been made free of charge since November 2022.
- Operates the Nighttime and Holiday Call Center for Victims of Sexual Violence
- SNS (social media) consultation on sexual violence “Cure time”
- Reviewing policies to strengthen support system to appropriately respond and provide support various crime victims including persons with disabilities and men
- The number of consultations in the first half of FY2022
 - ・ 32,367 cases (the same period in the previous fiscal year: 29,319 cases)



Improvement of Systems for Prevention of Child Abuse and Early Detection and Response to Child Abuse [Policy Nos. 48, 53, and 92 - 98]

- The number of child welfare officers at child guidance centers was increased based on the Comprehensive Plan Strengthening Child Abuse Prevention Measures System established in December 2018 (the goal of further increasing the officers by the end of FY2022 is expected to be achieved.)
- As the system of child guidance centers in FY2023 onward, “the New Comprehensive Plan Strengthening Child Abuse Prevention Measures System” was formulated in December 2022 with the goal of increasing the number of child welfare officers to 6,850 by the end of FY2024.
- Children and Families Agency has been operating a child guidance center abuse response hotline, “189.”
- The budget was earmarked for the necessary expenses for assigning school counselors and school social workers, and the assigned hours are expanded.

Status of Establishment of Child Guidance Centers and Assignment of Staff (as of April 1 of each year)

Year	Number of Child Guidance Centers	Number of Child Welfare Officers	Number of Child Psychologists
2018	210	3,426	1,447
2019	215	3,817	1,570
2020	219	4,553	1,800
2021	225	5,168	2,071
2022	228	5,783	2,347

* Number of child welfare officers includes the person to be employed.

Record of lecture

Lecture by a survivor of sexual violence: “Living with the Past—The Struggle and Recovery of a Survivor of Sexual Violence”

TOPICS

Establishment of Plan for the Prevention of Sex Crimes against Children (Basic Plan on Measures against Child Sexual Exploitation) 2022

- Cases of child pornography and child prostitution arising from social media remains at a high level.
 - New policies based on the current situation and challenges have been added while maintaining the six pillars.
 - ① Enhancement of public awareness, development of social awareness, and strengthening of collaboration with international society
 - ② Support for children and families to ensure the sound growth of children without victimization
 - ③ Promotion of measures to prevent the occurrence and spread of victimization that focuses on tools and places
 - ④ Prompt protection of child victims and the promotion of appropriate support
 - ⑤ Strengthening of crackdown in line with the situation of victimization and rehabilitation of offenders
 - ⑥ Establishing and strengthening of the foundation for realizing a society where children will never become victims

TOPICS

Efforts to strengthen outreach activities for victims of automobile accidents, and to deepen understanding of automobile users about support for victims, etc. of automobile accidents

- Preparation and distribution of “A Traffic Accident Victims’ Notebook”
- Established a portal site to inform the necessity of support for traffic accident victims, accident prevention policies, and the levy to implement the policies



Chapter 3 Efforts to Broaden the Opportunity for Victims to Participate in Criminal Procedures

Enhancement of Guidance for Reform and Correctional Education that Urge Offenders to Take Specific Action, such as Apologies and Compensation for Damages [Policy Nos. 154 and 101]

- The Ministry of Justice requires offenders who are considered necessary to receive an “education from victims’ points of view” (such as face-to-face lectures by crime victims, etc. as guest speakers) to deepen understanding of the sentiments of crime victims, etc. and to provide guidance that encourages concrete actions such as apologies.
- To further enhance the program, the Ministry examines the policy for revising the standard program. Toward the start of its operation in FY2023, the Ministry has been revising the program.

Measures to Hear and Communicate the Sentiments of Crime Victims, etc. at the Execution Stage of the Sentence [Policy No. 156]

In June 2022, the Act on Penal Detention Facilities and Treatment of Inmates and Detainees and the Juvenile Training School Act were revised. (new system established)

- Introduced a hearing/communicating system, by which the sentiments heard from crime victims are conveyed to the inmates at penal institutions and juvenile training schools
 - ① To hear the sentiments of crime victims when requested by the victim, etc.
 - ② To consider the sentiments, etc. of crime victims when formulating the guidelines for the treatment of offender and the individual correctional education plan for inmates
 - ③ To convey the sentiments of crime victims, etc. to the inmates, etc. when requested from crime victims, etc. to do so
- Concrete operation procedure, etc. are under review.

Enhancement of Probation/Parole Supervision from the Perspective of Crime Victims, etc. [Policy Nos. 158 - 162]

- In April 2022, the Ministry of Justice established new operational guidelines for life to encourage probationers/parolees to take actions of atonement to crime victims, etc. and to instruct and encourage them to live their lives and conduct themselves in accordance with these guidelines and enhance the instruction.

In June 2022, the Offender Rehabilitation Act was amended. (system enhanced)

- Measures to respond the sentiments of crime victims, etc. has been developed.
 - ① To take into due consideration the sentiments and situation of crime victims, etc.
 - ② To add opinions regarding coordination of the social circumstances for offenders and probation during parole periods to items of the hearing conducted by Regional Parole Boards
 - ③ To hear the sentiments of victims, etc. without the need to communicate them to probationers/parolees in response to requests from crime victims, etc., in order to utilize them for probation
 - ④ To add the instruction of making sincere effort to restore and alleviate damage of victims, etc. to the instruction/supervision method

Systems for crime victims in offender rehabilitation

- Opinion Hearings System in parole examination**
Opinions can be submitted to the Regional Parole Board regarding parole etc. of offenders.
- Communication System of Victims' Sentiments to Probationers**
This system allows communication of the victims' sentiments to probationers and parolees.
- Victim Notification Scheme**
This process provides information on the status of the examination of parole, etc., or probation of offenders.
- Counseling and Support**
This system allows for consultation on emotional issues. A dedicated staff in charge of victims will be available to listen and, if necessary, explain the relevant systems and introduce related organizations.

The Offender Rehabilitation provides instructions and supervision to those who have committed crimes and juvenile delinquents in society to prevent them from re-offending.

The confidentiality of crime victims is strictly protected. For more information, please contact the probation office in your prefecture.

Information is also available on our website https://www.moj.go.jp/hogo1/soumu/hogo_victim.html

TOPICS

Enhancement of the treatment of offenders based on the victims’ sentiments

Record of lecture

Lecture by a bereaved family member of crime victims: “The sentiment of remaining siblings who lost their beloved mother suddenly”



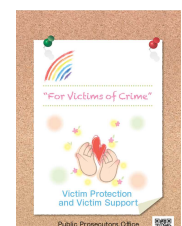
Brochure for crime victims



Brochure for crime victims (of traffic accidents)



Brochure for crime victims (in foreign languages)



Pamphlet for crime victims

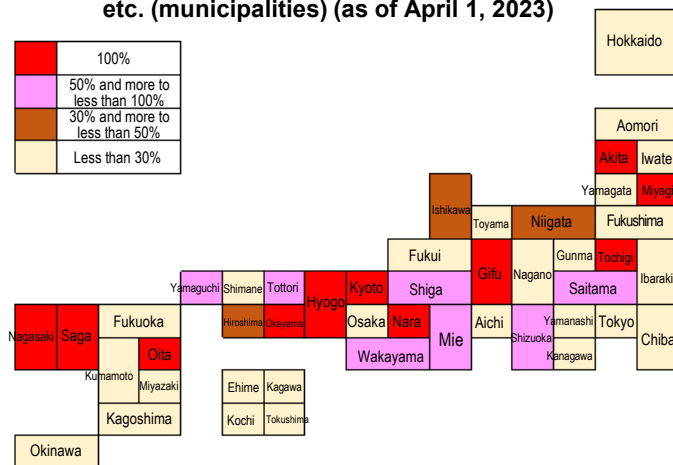
Chapter 4 Efforts to Improve the Systems to Support Crime Victims, etc.

Promoting of Comprehensive and Planned Support for Crime Victims, etc. in Local Governments [Policy No. 166]

- Provides information to local governments referring to the situation of the enactment of ordinances and policies established based on the ordinances on the National Police Agency's website or mail magazine
- The Agency instructed the prefectural police to cooperate with local governments to contribute to the consideration for ordinances establishment.
- Situation of the enactment of specific ordinances, etc. as of April 2023
 - 46 prefectures
 - 13 ordinance-designated cities
 - 606 municipalities

Situation of the enactment of specific ordinances, etc. (municipalities) (as of April 1, 2023)

	100%
	50% and more to less than 100%
	30% and more to less than 50%
	Less than 30%



TOPICS

Situation of the enactment of ordinances aimed at support for crime victims, etc.

Establishment of Nagano Prefecture Ordinance on Support for Crime Victims, etc.

Improvement of the Comprehensive Support Services in Local Governments [Policy Nos. 168 - 171]

- Requests local governments to enhance functions of comprehensive support services as well as promote/enhance cooperation with related organizations and groups, advises to utilize specialist, and provides reference cases, in meetings and e-mail newsletters
- Implemented the project for comprehensive promotion of policies for crime victims, etc.
- Based on the decision of the Council for the Promotion of Policies for Crime Victims, etc. (June 2023), the National Police Agency is examining the enhancement of functions of the comprehensive support services and strengthening of cooperation with related organizations and groups, in order to realize one-stop service.

TOPICS

The project for comprehensive promotion of policies for crime victims, etc.

Notes

Note of a local government staff: "To provide support in a way that is appropriate to the emotional needs of crime victims, etc."

Financial Assistance for Crime Victim Support by Attorneys [Policy No. 209]

- The Ministry of Justice summarized opinions on the introduction of the system of Crime Victim Support by Attorneys at the Liaison Conference of Practitioners and made detailed discussions for the system introduction based on the decision of the Council for the Promotion of Policies for Crime Victims, etc. (June 2023).

Efforts to Address Online Harassment [Policy No. 194]

- At the Illegal Harmful Hotline, the Ministry of Internal Affairs and Communications has established a liaison system with consultation offices, thereby promoting cooperation with them to mutually supplement each other's functions.
- To strengthen PR and awareness-raising activities, such as holding the "e-Net Caravan," a series of free on-site lectures nationwide



TOPICS

Support for crime victims, etc. of cases involving multiple casualties

- Introduced experiences of a staff member who was in charge of support in a case involving multiple casualties among activities conducted by specified crime victim support staff

Notes

Note of a police staff for supporting crime victims: "A linking bridge for the future"

TOPICS

Support for Crime Victims by Private victim-Support Organizations



Chapter 5 Efforts to Foster the Understanding Among Citizens and to Earn their Consideration and Cooperation

Public Relations and Enlightenment Activities [Policy Nos. 258, 256, and 265 - 268]

Effective Public Relations and Enlightenment Activities Toward Citizens

- Solicitation of slogans on support for crime victims, etc. (4,465 applications)
 - ・ The Grand Prize: “Snuggled hands make a heart-warming circle by holding them.”



Intensive Public Relations and Enlightenment Activities

- Youth Sexual Violence Prevention Month (April)
 - Implementation of enlightenment activities by utilizing SNS or other media which can be easily sent to younger generations
- Child Abuse Prevention Promotion Month (November)
 - Publishing a selected slogan on posters, Holding forums
- Campaign for Eliminating of Violence against Women (November 12 to November 25)
 - Publication of message videos, Distribution of posters, Implementation of lighting-up in purple
- Crime Victims Week (November 25 to December 1)
- Human Rights Week (December 4 to December 10)
 - Carrying out of awareness-raising activities, such as distributing awareness-raising booklets
- National Traffic Safety Campaign (Spring and Autumn)
 - Focusing on conveying cruelty of traffic accidents



TOPICS

Crime Victims Week



- Distribution of a message video featuring an ex-swimming racer Kosuke Hagino via SNS, etc.
- Central meeting (in Tokyo) [live streaming and digest video distribution]
 - ・ The awards ceremony of the Grand Prize for the slogan and Outstanding Awards for essay
 - ・ Keynote speech by a bereaved family member of crime victims, etc.
 - ・ Panel discussion
- Regional meeting (in Kawasaki) [live streaming]
 - ・ Keynote speech by a bereaved family member of crime victim
 - ・ Panel discussion “To provide support for victims in community”

TOPICS

National Crime Victim Support Forum 2022

Educational Activities [Policy Nos. 254 and 256]

- Held a lecture by crime victims, etc. for junior high school and high school students, “Classes to Learn the Importance of Life”
- The Government promotes “Life Safety Education” to prevent students from becoming perpetrators, victims or spectators of sexual crimes and sexual assault.

Lecture “Classes to Learn the Importance of Life”



Material Video for Life Safety Education



TOPICS

“Life Safety Education” to Prevent Students from Becoming Perpetrators, Victims, or Spectators of Sexual Crimes and Sexual Assault
Public Relations and Enlightenment Manga
“What Do You Do in Such a Case?—About a Book to Solve Unpleasant Feeling”

Notes

Note of a bereaved family member of crime victim: “Twenty years since the incident”