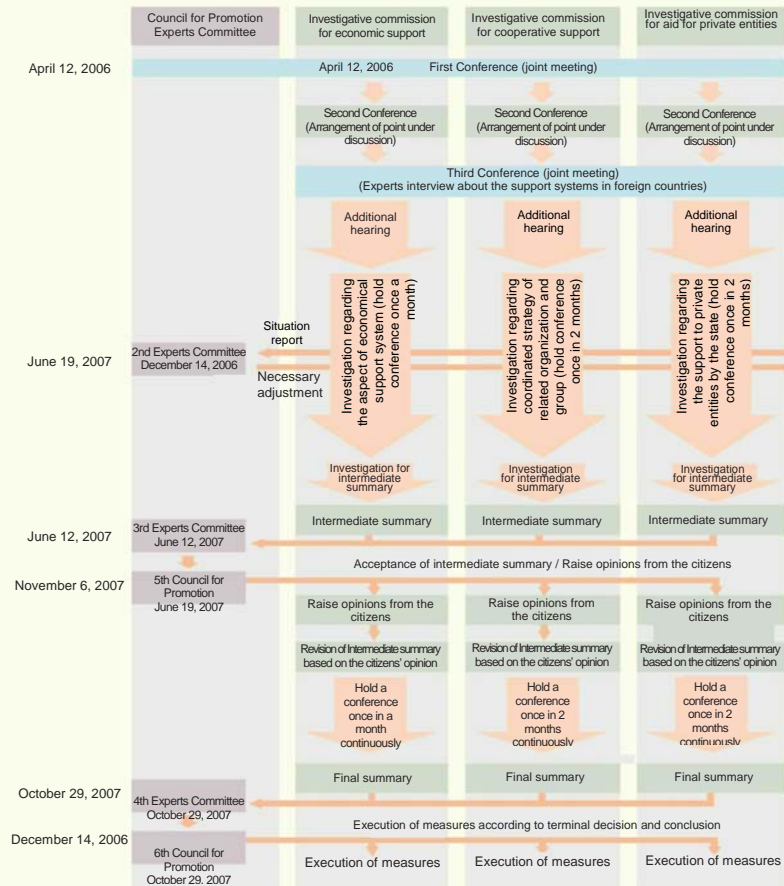


Final summary of three Investigative Commissions

Among the “Concrete Measures that affect Priority Subject” of Basic Plan, to discuss about the vision of economical support ("Measure 1-2, Enhancement of system which affects the payment of benefit.", (3)), the building of a system for uninterrupted support (Measure 4-1, "Consultation and provision of information", (3)), and the vision of financial support towards private entity (Measure 4-3, "Aid for private entities", (1)), “Investigative Commission for economic support”, “Investigative Commission for cooperative support”, “Investigative Commission for aid for private entities” were set up under the council for the promotion in April, 2006.

Regarding the above three investigative commissions, a vital investigation discussion was piled up after listening to the opinions of intelligence persons, private victim support entities etc. After the first council for promotion on April 12, an intermediate summary was carried out in April and May 2007 and the intermediate summary was reported in the 5th council for promotion on June 19 of the same year. After reporting the summary to the council for promotion, the public comments from the citizens were received in a month and the final summary of each investigative commission was carried out in August-September of the same year based on the opinions sent. On November 6, after reporting to the 6th council for promotion, it was decided that the execution of the measures should be according to each final summary and that the government would strongly and effectively promote its execution.

Schedule of the three Investigative Commissions



Outline of the final summary of each investigative commission

<Investigative Commission for economic support>

- Drastic expansion of benefit to crime victims (Refer to Column, "Revised "Crime Victim Support Act" ("Act related to the support of crime victims by payment of benefits for crime victims"), page 25)

- The highest amount of crime victim benefit is almost at par to the amount of automobile liability insurance and the lowest amount also has an increasing trend.

With the view of giving generous support to crime victims who are under serious situation, the disability benefit should be improved for the people with serious residual disability. Moreover, as the economical blow to the bereaved family is large, it is necessary to raise bereaved family benefit for bereaved families with dependents.

Regarding the standard of these raisings, according to the government security business in Automobile Liability Security Act, the benefit regarding the traffic victim of a hit and run or the benefit for no insurance car is almost at par to the level of automobile liability insurance, and as regards highest amount of benefit for crime victims, it shall be endeavored to make it almost at par with the automobile liability insurance and the lowest amount should also be increased.

- Considerations for young crime victims with low income and suffering serious residual disability, and bereaved family with dependents

Regarding the disability benefit, since the influence of disability is spread over a long period of time due to their lower income, special consideration is necessary.

Moreover, regarding the survivor benefits for bereaved families with dependents, the number of dependents and the burden need to be well considered.

- Consideration of benefits for absence from work to persons who receives supply serious injury and illness benefits

It is necessary to consider the benefits for absence from work to seriously injured people who take leave under constraints

- Funds are from general budget

It is difficult to construct special revenue for penalty charges or to build the system to collect funds from convicted person, therefore, the funds for benefits for crime victims should be paid from general budget in compliance with the spirit of joint assistance.

- Investigation of a system which can accept exceptional applications in case of unavoidable circumstances, when it is not possible to apply within the application period.

Regarding the application period of existing crime victim benefits system, it is necessary to examine the system to accept exceptional applications in case of unavoidable circumstances, when it is not possible to apply within the application period.

- Support by funds of private donation

In expansion of public benefits or existing social security and welfare system when saving is difficult, and if some helping hand of relief is not offered then the purpose of Basic Act is not completed and as regards funds from private donations, it is necessary to construct a mechanism that carries out benefits.

- Consideration of counseling regarding crime victim who has received serious mental damage

It is necessary to take measures of evaluation on the medical treatment fee of the treatment which is effective to mental damage such as PTSD. Moreover, for enhancing counseling or consultation in private victim support entities, budget measures should be taken in administrative divisions and it is necessary to find a program for enlightenment and information service, etc. in the country.

- Prompt correspondence by the government regarding terrorism damages

In case when large numbers of casualties are caused due to indiscriminate by terrorism in the country or society then the country promptly, by enactment of Act on Special Measures or by setting up funds, clearly shows the measures by which appropriate relief is matched to the case.
- For appointment of an attorney by public expenses along with the introduction of participation of crime victims into the criminal trial (refer to "Section 3 - Efforts towards expansion of participation in Criminal proceedings" on page 12)

Regarding the appointment of an attorney by public expenses in accordance with the enactment of act which introduces 'the system for crime victims to participate the criminal proceedings', the earlier introduction of the system needs to be considered.

<Investigative Commission for cooperative support>

- Reinforcement of coordinated network of related organizations and groups
 - Creation and distribution of Handbook on Support for Crime Victims (tentative name)

In the existing coordinated comprehensive support networks which covers all necessary related support organizations and groups, such as the Victim Support Liaison Conference and the Victim Support Regional Network, creation, distribution and utilization of "The Handbook on Support for Crime Victims (tentative name)" is needed in above network at local government level in order to share the understanding of role sharing and networking method as well as the necessary knowledge for support and enhance the degree of partnership.
 - Creation of model proposition of handbook by the state

The necessary assistance for creation of handbook in each coordinated network is given by creating model proposition of handbook that includes the attitude or remarks of the person involved for support, information offered to crime victims, information related to support which is transmitted to related organizations or groups, the contents or liaison list of support related to the business of related organizations or groups etc.
 - Creation of Crime Damage Declaration (tentative name)

For contributing smooth support for reducing the burden of the crime victim, the crime victim himself creates 'Crime Victim Declaration (tentative name)' by simply describing the outline of damage or demands related to support
- Education and training of persons who carry out support activity in private entities.
 - Create the training curriculum and carry out the system to certify by the National Network for Victim Support

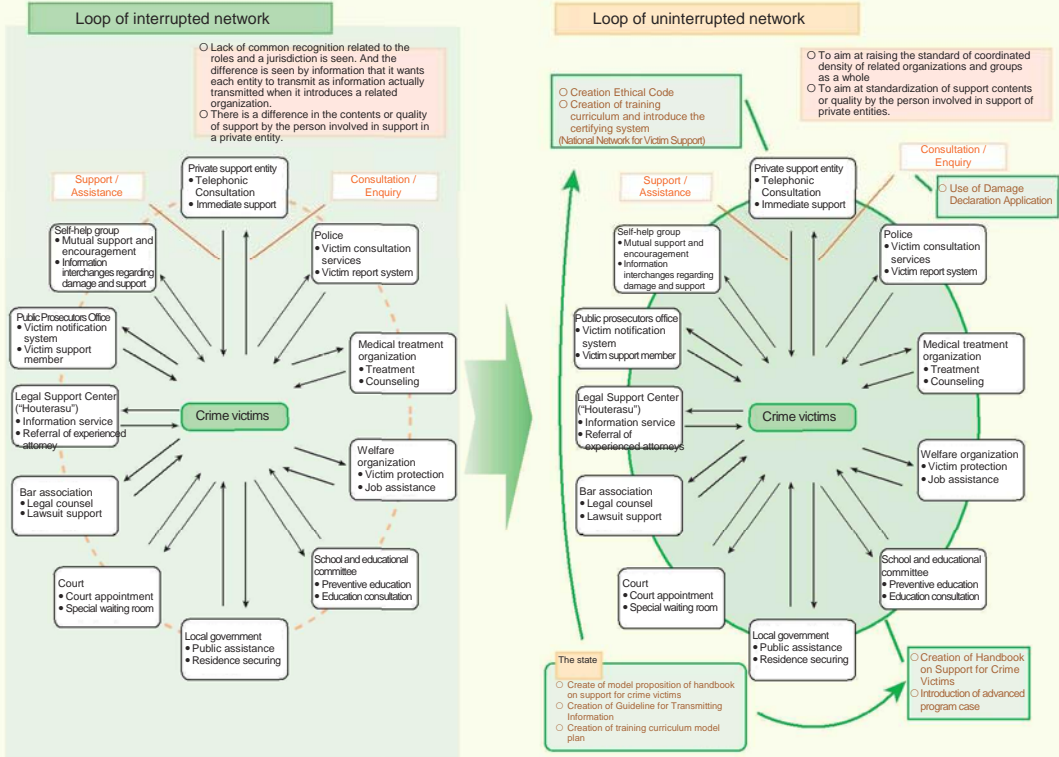
To secure the uniformed content and a certain level of quality of support among the national private support entities, Introduction of the system to the National Network for Victim Support was requested. The system is uniformly used among the affiliated support entities for creating training curriculum, assisting such curriculum, or issuing certifications to the staff who completed the curriculum.
 - Creation of training curriculum model plan by the state

The training curriculum model plan is created by the state based on the current support conditions as well as the activities by the leading private support entities. The model plan is created separately with the levels of basic, intermediate, advanced and coordinator.
 - Promotion of "Coordinator"

Through steady execution of the training by using the above mentioned training curriculum, the persons who are already involved in the support should try to acquire the ability as a coordinator for managing the whole support.
 - Creation of 'Ethical Code' which describes the remarks as a person who carry out support activities in private entities.

In a private support entity, it is preferable to create an Ethical Code which should be satisfied by the person who involves in support. The Ethical Code is referred to 'Ethical code for person who involves in support activities for crime victims', created by National Network for Victim Support.

Scheme of uninterrupted support system (Image)



<Investigative Commission for assistance to private entities>

1) Basic idea while examining public financial support to private entities

- Range of the office work targeted for assistance

It is thought that appropriate investigation regarding assistance is necessary for appropriate promotion of business because the private support entities voluntarily operate as independent facilities in cooperation with related organizations and the financial aid and commissioning fee is under review in the administrative formation while the private support entities have a substantial need for financial assistance.

Regarding the range of office work, it is thought that offering help to the crime victims through the direct support services, such as telephonic consultation, direct consultation, counseling, attendance, self-help group support and training etc.

- Range of the group targeted for assistance

It is necessary to take a constant system to execute a business appropriately and surely depending on the aspects or contents of the business which are targeted for assistance.

2) Direction of the investigation for assistance expansion

- Expansion of the assistance to the designated and non-designated groups to aid crime victims early on

- Enhancement of financial support including the use of Prefectural Police Headquarters expense subsidy

The mechanism of financial support by the subsidy from the State is obviously present but

sufficient budget measures are not present in the local government, therefore by the under mentioned program described in "Possibility and Strategy of Other Assistance Channels", it is necessary to aim for the enhancement of financial support in the local government.

- Expansion of assistance for non-designated groups to aid crime victims early on

It is desired to aim at the enhancement of financial support based on the current state of private entities in various places, such as the expenditure required for outreach activity of attendance or for self-help group support.

- Assistance to nationwide affiliated group (National Network for Victim Support)

Though the financial support by the State has already been done, it is necessary to try to enhance the financial support by the State considering the significance of the business which the affiliated group carries out. Moreover, it is necessary to cooperate with those affiliated groups when creating training curriculum model plan based on the investigative results in Investigative Commission for assistance to private entities.

- Possibility and strategy of other assistance channels

The program in the entire local government is important to develop the activity as private entity cooperates for a mid / long-term period with a related organization in the region immediately after the damage.

It is necessary to promote the understanding of the local government through information service, enlightenment regarding the meaning of support activity of private entity by the State and it is also necessary to enhance assistance to private entities. At this time, it is thought that executing model business in the country is one of the effective strategies.

Moreover, it is necessary to investigate for lecturing on necessary fiscal measures like the local finance measures etc. based on a nationwide progress situation of the program of the local government in the future.

- Use of private funds

It is important that the use of private funds like fees, contributions, and promotions, etc. are included so that an independent activity of the private entity may become active and various subjects support the activity. It is necessary that the State investigate the development of a national movement to further brew the tendency that promotes the support of the crime victims in cooperation with a related area to accelerate such movement. It is desired that the local government advances the program for tendencies brewing in various places of the society in the local community.

The investigation matter and holding situation of each investigative commission is as follows

<Investigative Commission for economic support>

(1) Investigated issues

In the investigative commission for economical support, the economic support system related to crime victims should be made more cordial than the current state and investigation should be carried out regarding the under mentioned matter. The basic investigative issues are as follows:

- A) The way it should be of financial support system towards crime victims in social security and welfare systems (Arrangement of theoretical rationale and existing system regarding financial support towards crime victims, seeking new financial support system, <Object, range, support level, support method>, and free medical payments <medical payment, counseling cost and nursing cost>)
- B) The way it should be of compensation from the State towards claims applied by crime victims (compensation of damage expenses by the State <attorney expenses, expenses for copy of criminal document, documentary stamp fee etc.>)
- C) The way it should be of financial support and welfare services towards crime victims with after effects due to the crime.
- D) Funds

Additional investigative issues are as follows:

- E) The possibility of payment for a third party and reimbursement of compensation by the State.

- F) The possibility of payment for the attorney appointment fees by public funds payment of compensation by the State (compensation by the State <attorney expenses, expenses for copy of criminal document, documentary stamp fee etc.>
- G) Facilities to protect from the secondary damage for crime victims who are damaged from other than child abuse, domestic violence and human trafficking (the establishment of special facilities like medical / psychological assistance, material assistance, legal assistance, employment, education, training etc. are offered and other necessary assistances are executed depending on the particularity of crime victim).
- H) Security of mid-term residence for crime victims to rebuild their life again.
- I) Investigation related to measures of protection offered immediately after damage and risk of secondary damages.
- J) The possibility of public defense system.

(2) The meetings convened

Since the 1st meeting (April 12, 2006) up till the final summary, Investigative Commissions were held for a total of 17 times

From the 2nd meeting (May 17, 2006) to the 5th meeting, the hearing from intelligence persons and concerned ministries were carried out regarding the current financial support system, related social security and welfare system and the system conducted in overseas.

In the 6th meeting (August 25, 2006), based on the investigated matter of (1) or the hearings, the investigative issues were organized by identifying the reported problems of current system and extracting concrete discussion points. First, the general theory of principles, purposes, and financial resources were discussed followed by the detailed investigation, and the general points again discussed as per necessity.

After that, overseas investigation was executed by the combination of three investigative commissions, and from the 7th meeting (September 26, 2006) to the 9th meeting (November 24, 2006), along with the points of discussion based on above issues, investigation was carried out once more.

In the 10th meeting (December 20, 2006), the draft for the investigation prepared in accordance with above issues was exhibited by the chairman of the meeting to advance the investigation, the discussion was forwarded along with the draft through the 13th meeting (March 19, 2007).

In the 14th meeting (April 10, 2007), the chairman showed the draft of intermediate summary, and discussion was proceeded based on the draft until the 15th meeting (April 15, 2007), In the 16th meeting (May 16, 2007), a rough mutual agreement was obtained regarding the contents of the intermediate summary, and slight word changes and confirmation of contents were carried out by the members after the meeting. In May, the intermediate summary reached the final agreement, and the final summary was compiled with the opinions from the citizens in the 17th meeting (September 14, 2007).

<Investigative Commission for cooperative support>

(1) Investigated issues

In the 2nd meeting (June 2, 2006), the investigative issues were chosen based on the results of study in the Basic Plan Study Meeting which extracted related opinions and requests gathered from crime victims at the time when the Basic Plan formulated.

The primal issues are as follows:

- A) To construct a network by using the schemes of various existing "conferences"
- B) To construct additional networks by paying attention to the scope of cooperation and the organization which are considered to be the starting point

Follows were investigated for fulfillment:

- C) The method to promote persons who carry out support in private entities and secure the national standard of curriculum and its contents.(qualification system)
- D) The mechanism that promotes support activities, such as compensation of cost for support activities carried by the private entities, accident benefits and securing reliability.
- E) Promotion of coordinators in network
Follows were discussed if they were necessary:
- F) Allocation and institutionalization of coordinator in each organization or group (qualification system)
- G) Establishing One Stop Service (the place where crime victims can consult and receive the assistance or support at one place)
- H) Foundation of new cooperate body other than the existing groups, and establishing new recognition system

(2) The meetings convened

Since the 1st meeting (April 12, 2006) up until the intermediate summary, Investigative Commissions were held for a total of 9 times

In the 2nd meeting (June 2, 2006), the above mentioned points of discussion were arranged and the schedule of future investigation was decided.

From the 3rd meeting (June 30, 2006) to the 5th meeting (August 7, 2006), the hearing from intelligence persons and concerned ministries were carried out regarding the current effort of administration, mechanism that cooperation is strengthened and the system conducted in overseas. The results of related researches were also discussed. After the 5th meeting, the "The comprehensive research of current status regarding cooperation of related organizations and groups involved in crime victim support" ("Cooperation Research") and "Overseas investigation" (joint research of three Investigative Meetings) were conducted.

In November, the discussion was forwarded based on the hearing till then or related investigation result.

The 6th meeting (November 2, 2006) was held jointly with the "investigative Commission for assistance to private entities", and the current status and problems of cooperation and of private entities were discussed.

In the 7th meeting (December 11, 2006), the investigation was carried out based on the draft compiled by the general office of the meeting regarding "construction of additional network (expansion of existing network and enhancement of cooperation)" above mentioned (A) and (B), considering current cooperation status and problems.

In the 8th meeting (February 2, 2007), the draft from the general office regarding "promotion for support staff and coordinator", above mentioned (C) to (F), was submitted and discussed

In the 9th meeting (March 26, 2007) which was the final meeting before the intermediate summary, the draft of intermediate summary was submitted the general office and discussed along with the necessity of (G) and (H) above. A rough mutual agreement regarding the draft of intermediate summary was obtained.

After the 9th meeting, slight word changes were carried out by the members, and the intermediate summary was accepted in April.

In the 10th meeting (August 27, 2007), the final summary was compiled with the opinions from the citizens

<Investigative Commission for assistance to private entities>

(1) Investigated issues

In the 1st meeting (April 12, 2006), the following were considered as the main issues to be investigated

- A) Basic ideas of role allotment between the State, the local governments and the private entities in the support of crime victims.
- B) Understanding of activities and financial operation of the private entities
- C) Understanding of current status of assistance to the private entities
- D) The scope and the function and the private entities
- E) The scope of supported groups and the contents of support
- F) Channel of assistance and the financial source

In the 2nd meeting (May 5, 2006), opinions were exchanged regarding the arrangement of further concrete point of discussion, and it was assumed that the investigation would advance along with the following flows on assumption of corresponding at any time if a new point of discussion was caused through hearing in future.

- A) Understand and generalize current status and problems of private entities
- B) Investigation of what the support to crime victims by private entities should be (positioning of activities by private entities, and the role allotment of the State, local governments, and the private entities)
- C) Investigation of what the assistance to private entities by the State should be (Scope of supported groups and the contents of support, contents of financial or other support, the channel of assistance, and the financial source)

(2) The meetings convened

Since the 1st meeting up until the intermediate summary, Investigative Commissions were held for a total of 10 times.

In the 2nd meeting, the points of discussions were arranged and the schedule of future investigation was decided.

From the 3rd meeting (June 30, 2006) to the 5th meeting (August 3, 2006), the hearing from intelligence persons and concerned ministries were carried out regarding the existing activities carried by the private entities, the current status of assistance to the private entities, and the systems in overseas. Moreover, the results of related researches were also discussed. After the 5th meeting, "Overseas investigation" (joint research of three Investigative Meetings) were conducted.

The 6th meeting (November 2, 2006) was held jointly with the "investigative Commission for cooperative support", the current status and problems were summarized based on the hearing or various investigation results and free discussion was carried out regarding the advancement of investigation in the future.

In the 7th meeting (December 7, 2006) and the 8th meeting (February 9, 2007), discussions were carried out regarding the scopes of crime victim support by the private entities or assistance to the private entities.

In the 9th meeting (March 12, 2007), the following were discussed as the strategies of assistance expansion: 1) Expansion of financial support to designated and non-designated organizations aiding the crime victims in the early stages, 2) Strategies or possibilities of channels of assistance other than police, 3) Strategies or possibilities of budget assistance for administrative operation, 4) Strategy for using private funds, 5) Possible funds.

In the 10th meeting (April 8, 2007), the draft for the intermediate summary prepared in accordance with the results of investigation was submitted by the chairman of the Meeting, and a rough mutual agreement was obtained after the discussion carried out based on the draft. After the 10th meeting, the content of the draft was reviewed by the members and the intermediate summary was accepted in May.

In the 11th meeting (September 7, 2007), the final summary was compiled with the opinions from the citizens.